Regulations

It is perfectly true that
the language instructs the Secretary to
"include" his new "terms and conditions"
when he provides notice of his
"waivers or modifications."...
But that is because the statute
contemplates that there will be
new terms and conditions to report.

the statute proceeds on the premise that the usual waiver or modification will, contra the majority, involve adding "new substantive" provisions.

In other words,

Elena Kagan, dissent in Biden v. Nebraska, et. al.